Welcome to the webinar on our response to Ofgem's RIIO-2 Draft Determinations and the next steps



Julie Ivo Michelle Cook Spreeuwenberg Clark Sarah Kenny- John Levick Wilson

Kate Willis JC

Before we start...



This webinar should last approximately one hour



All callers will be placed on mute



You can message us via the webex chat function and we will take Q&A at the end of the presentation.

Welcome

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UK Power Networks







Overview of the RIIO-2 process and our business plan



The RIIO-T2 price control sets outputs and funding from 2021 to 2026

RIIO (Revenue=Incentives + Innovation + Outputs)

Activity	Date
Iterative enhanced engagement process	Draft submissions in July and October
Electricity Transmission final business plan submitted	9 December 2019
Independent User Group report published	19 December 2019
RIIO-2 Challenge Group report published	24 January 2020
Draft Determinations published	9 July 2020
Draft Determinations consultation closed	4 September 2020
Open meeting	16 October 2020
Final Determinations	December 2020
RIIO-2 starts	1 April 2021
	Iterative enhanced engagement processElectricity Transmission final business plan submittedIndependent User Group report publishedRIIO-2 Challenge Group report publishedDraft Determinations publishedDraft Determinations consultation closedOpen meetingFinal Determinations



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		Indepen	ndent User Group	b	
Q	Trisha McAuley OBE (Chair) Consumer Expert	Q	Caroline Bragg Association for Decentralised Energy		Andy Manning Centrica
- SA	Eddie Proffitt Major Energy Users Council	1	Dustin Benton Green Alliance	9	Andy Paine Vattenfall
1	Zoe McLeod Independent Consumer Expert	0	Denise Massey Energy Innovation Centre	-	Barry Hatton UKPN
2	Jade Kirk Robin Hood Energy	3	Will Webster Oil & Gas UK	C	Julian Leslie ESO

ofgem



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We are grateful for your help in developing our stakeholder-led plan

	April 2018	January 2019	December 2019
Establish the priorities of stakeholders and consumers	Build plans with stakeholders, our customers and consumers by priority	Bring together a holistic business plan with stakeholders, our customers and consumers	Electricity Transmission nationa grid Delivering your future electricity
 Review and consolidate stakeholder and consumer views gathered to date Establish best practice approach to further engagement Test and update stakeholder and consumer priorities 	 Gather qualitative and quantitative insights on consumer and stakeholder needs for each priority Triangulate stakeholder preferences and translate into plans Challenge of engagement approach by Independent Stakeholder Group 	 Bring together emerging plans for each priority into a holistic business plan Test insights drawn from engagement and iterate draft plans with consumers and stakeholders Detailed scrutiny of business plans through Independent Stakeholder Group 	transmission system transmission system transmiss



In building our plan we engaged with over 1,000 individuals covering all our main stakeholders, over 11,000 household consumers and over 750 business consumers.

In the summer 2020, **Populus consumer study**, the highest priority for the general public was to invest in network **reliability and resilience**, followed immediately by **green investment**. Investing purely based on **cost reductions was the lowest priority** on the list offered, even for those who are struggling financially.



Ofgem's Draft Determinations (DD) for NGET

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We have concerns with Draft Determinations and its consequences

Whilst we share Ofgem's stated objectives for RIIO-2, the DD currently moves substantially away from the principles of RIIO, does not meet the needs of our customers and stakeholders and is not in the interests of current and future consumers because it:

- **1.** Reduces the reliability and resilience of the UK's electricity supply
- 2. Jeopardises the pace of progress towards a net zero energy system

3. Erodes regulatory stability and investor confidence in the sector

We welcome that Ofgem has signalled the DD as a consultation and indicated that stakeholders can provide input.

We have provided supplementary evidence to support our December business plan and Ofgem in aligning their proposals with stakeholders' interests.

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Our response to Ofgem's Draft Determinations

JW

Reduces the reliability and resilience of the UK's electricity supply

Large reductions in asset health investment would have long-term consequences on the reliability of the network

- An 80% reduction in investment for asset health has long-term consequences
 - Less than 30% of historic investment levels; Ofgem proposed £643m against our proposed allowance of £3,347m
 - Doesn't reflect stakeholders' views
- Network risk and failure rates would increase at these investment levels
 - Network risk would increase by 24% over the next 5 years
 - Failure rates in overhead lines could increase, resulting in us being more reliant on maintenance & protection systems

• The longer-term impact could increase consumer bills by 2030

- Ofgem's proposed reductions could save consumers £1.20 per year on their bills, however the longer-term impact could lead to increases of up to £1.80 per year by 2030
- Future constrained system access caused by catching up on reliability, could have impacts on delivery of net zero

Remedies

- Provision of an additional 157 supplementary evidence reports by NGET
- Increase investment to ensure minimum levels of reliability, with further increases to meet stakeholder requirements
- Already working constructively with Ofgem to deliver a shared objective for consumers and stakeholders

Progress towards a net zero energy system at minimum cost to consumers

RIIO-2 is heavily reliant on uncertainty mechanisms to facilitate net-zero*



The suite of mechanisms set out in the DD would not provide the right level of funding, at the right time and with enough certainty to invest with confidence

1 Funding at the right level:

- <u>Unit cost allowances</u> for generation and demand connections systematically underfund many connection types
- · Categories of <u>'externally-driven'</u> investments eligible for re-openers excludes crucial net-zero enablers
- Financeability assessments have not considered all likely net-zero investment needs

2 Funding at the right time:

- Reopener window timing and true-up of pre-construction funding (PCF) provides funding far after costs incurred
- <u>Process for large projects</u> (LOTI) adds time for regulatory scrutiny and precludes efficient programmes of work

3 *Funding with enough certainty:*

- Reliance on end of period assessments & PCD's specifying inputs removes efficiency incentive
- The extensive breadth of <u>Net Zero reopener</u> increases risk and uncertainty and only Ofgem can trigger it

Remedies

- Revisit reopener criteria, including for pre-construction and large projects, to ensure funding is provided in a timely manner for all investments that deliver consumer value
- Use automatic unit cost allowance based mechanisms to fund medium sized projects and correct the underpinning analysis to properly fund new connections
- Provide certainty with ex-ante allowances and drop ex-post regulatory assessments
- Ensure NGET is financeable for a likely range of future expenditure consistent with net-zero

National Grid

*Our Net-Zero roadmap is set out on page 16 of our business plan submission

Regulatory stability and investor confidence in the sector

1 Allowed returns:

- Financial market conditions will naturally lead to lower returns than T1
- Cumulative effect of multiple DD mechanisms and efficiencies leave substantial gap to allowed equity return
- 40% efficiencies required to achieve allowed return of 3.92%

2 Efficiency and output delivery incentives:

- Weak TOTEX efficiency incentive strength for Transmission and undermining efficiency incentives by defining many project level 'inputs' instead of outputs
- Discretionary use of ex-post intervention to make subjective adjustments to incentive outtum

3 Clawbacks and penalties

- Ex-post re-opening and clawback of settled T1 allowances
- Punitive and disproportionate penalties resulting from a business plan incentive applied incorrectly and inconsistently







Remedies

- Adjust the overall risk and reward package to provide a fair return for investors, removing the clawback of RIIO-T1 allowances, dropping the BPI penalty and addressing issues with efficient cost assessment methodologies
- Revisit proposals for net zero incentives and drop ex-post regulatory intervention and adjustments to totex incentive outturns
- Develop a more balanced appraisal of allowed equity return and remove the flawed outperformance wedge

National Grid

*Our Net-Zero roadmap is set out on page 16 of our business plan submission

We have estimated the significant customer impacts of Draft Determinations

Our analysis expands on narrow scope of Impact Assessment and is published alongside our response*

In summary:

Key aspects DD proposals

- Reduction in non-load related totex (~70% cut of NGET business plan)
- Reduction in load-related totex • (dependency on uncertainty mechanisms)
- **Reduced** incentives • (skewed to downside)

Overall consumer impact:

Quantifiable £1.50/yr bill reduction (T2) impacts Comprised of: • Cut to volume of asset health work £1.20/yr Reduction in customer driven work £0.10/yr • Other areas £0.20/yr Dampened innovation £0.30/yr • Low probability, high impact supply fails (consumers and wider society) Not • Delays to achieving Net-Zero quantified Disruption to supply chains (jobs & UK competitiveness) · Low probability, high impact safety issues **National Grid**

*LINK to full document NGET analysis of the consumer impact of Ofgem DD proposals

Consequential customer impacts:

- Increased risks to reliability & resilience (+ required future catch-up will be barrier to critical Net-Zero work)
- Work programme less compatible with achieving Net-Zero ٠
- Less flexibility for NGET to innovate .

22.90/yr consequential 12 bill <u>increase</u>	£2.20/yr consequential 13 bill <u>increase</u>	
Comprised of:	Comprised of:	
Operational costs from reduced resilience (assuming gradual build up) £0.60/yr	Operational costs from reduced resilience (assuming fast work catch up) £1.80/yr	
Delays to Net-Zero required works £2.00/yr	Dampened innovation £0.40/yr	
	Comprised of: Operational costs from reduced resilience (assuming gradual build up) £0.60/yr	Comprised of:Comprised of:Operational costs from reduced resilience (assuming gradual build up) £0.60/yr• Operational costs from reduced resilience (assuming fast work catch up) £1.80/yr

Engaging constructively to ensure RIIO-T2 delivers for stakeholders

Reliability and resilience of the UK's electricity supply

Pace of progress towards a net zero energy system at minimum cost to consumers

Regulatory stability and investor confidence in the sector

- We have provided supplementary evidence with a view to increasing allowances and associated output commitments
- Working constructively with Ofgem to deliver the shared objective of a reliable and resilient network
- Baseline allowances for pre-construction and boundary reinforcements to be updated to reflect latest ESO Network Options Assessment recommendations
- Work ongoing to ensure re-opener uncertainty mechanisms, such as MSIP and LOTI, allow projects to continue along an efficient timeline and exploring application of volume drivers
- Discussions ongoing on how PCDs are defined and how to minimise need for ex-post intervention
- Constructive discussions on output delivery incentives ongoing (e.g. SO/TO optimisation)
- Working with Ofgem to resolve issues in cost assessment process
- Consideration of upcoming PR19 CMA outcome



Next steps and questions

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Licence Drafting: the process of translating the price control into a contract is underway

- <u>What the licence drafting consultation is for</u>: Seeks views on draft licence conditions (some new and some changes to existing conditions) that will give effect to the RIIO2 price control.
- <u>What the timelines are:</u> Ofgem published its RIIO-2 Informal Licence Drafting Consultation on 30th September with a four-week consultation period, ending on 28th October.
- <u>What is in the licence</u>: At this stage, the licence drafting reflects the policy position as set out in Ofgem's Draft Determinations; several guidance documents are also expected
- This, and ongoing Licence Drafting Working Groups with Ofgem, will provide input into the statutory licence consultation (expected in December).
- <u>The final stage</u>: This statutory consultation will seek views on the proposed final licence conditions that will give effect to Ofgem's Final Determinations which are also expected in December.

Consultation RIIO-2 Informal Licence Drafting Consultation Publication 30 September 2020 Contact: Eliidh Alexander James Santos-Mansur Team: Systems and Networks, RIIO Price Controls Response 28 October Tel: 020 3263 2768				
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Open Meeting (16th October) - your last chance to have a say before the Final Determinations and outcomes

What they are for: These meetings are in place to discuss "key areas of contention and raise areas for clarification ahead of Ofgem's Final Determinations."

Why get involved: This is an excellent opportunity for stakeholders' voices to be heard alongside our own.



<u>How to get involved:</u> you can submit questions on key themes on Ofgem's <u>event page</u> and you can email any questions you may have to <u>stakeholders@ofgem.gov.uk</u> clearly stating that your question relates to National Grid Electricity Transmission or NGET.

Ofgem has said: "....the questions will be considered as part of our Final Determinations"



Next steps



Ofgem's informal consultation on licence changes



Ofgem's open meeting on 16 October



Final determinations in December 2020



Formal licence changes consultation ends in January 2021



RIIO-2 period starts on 1 April 2021



Please get in touch to discuss further

Get in touch -

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